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Message Text

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ACTION NEA-10

INFO OCT-01 EUR-12 ISO-00 OIC-02 IO-13 EA-10 CIAE-00
DODE-00 PM-05 H-01 INR-10 L-03 NSAE-00 PA-01
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O R 301510Z MAR 78
FM AMEMBASSY ANKARA
TO SECSTATE WASHDC IMMEDIATE 1264
INFO AMEMBASSY ISLAMABAD
AMEMBASSY LONDON
AMEMBASSY TEHRAN

C O N F I D E N T I A L SECTION 1 OF 3 ANKARA 2384

FOR NEA/RA AND IO/OIC

E.O. 11652: GDS
TAGS: CENTO
SUBJECT: CENTO MINISTERIAL

REF: STATE 81054

1. THE FOLLOWING IS KEYED TO THE QUESTIONS POSED REFTEL:
A. COMPLETE AGENDA: THE AGENDA WILL BE THE SAME AS LAST YEAR EXCEPT THAT THERE WILL BE NO RESOLUTIONS PROPOSED UNLESS SOME ARE DEVELOPED DURING THE MILITARY COMMITTEE MEETING IN WASHINGTON, APRIL 5-6. THE CENTO SECRETARIAT HAS PROVIDED THE FOLLOWING THREE DOCUMENTS:
QUOTE. PROPOSED AGENDA FOR THE STEERING COMMITTEE (TUESDAY, APRIL 18, 1978):
I. COUNCIL AGENDA AND TIMETABLE OF MEETINGS AND ARRANGEMENTS FOR APPROVAL OF RECORDS. (ANNEXES "B" AND "C" TO CD/78/D4).
II. ARRANGEMENT FOR PUBLICITY AND PRESS (THE SECRETARY GENERAL AND THE DSG(PR) WILL REPORT ON THE ARRANGEMENTS MADE FOR THE PRESS. THE COMMITTEE SHOULD, UNDER THIS HEADING,
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CONSIDER THE PROCEDURE AND LEVEL OF REPRESENTATION ON THE FINAL COMMUNIQUE DRAFTING COMMITTEE, AND THE TIME AND VENUE OF THE FINAL PRESS CONFERENCE.
III. ATTENDANCE AND SEATING ARRANGEMENTS FOR:
A) OPENING PUBLIC SESSION;
B) CLOSED PLENARY SESSIONS; AND
C) RESTRICTED SESSION OF THE COUNCIL.

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IV. SECURITY MATTERS, IF ANY.
V. OTHER ADMINISTRATIVE ARRANGEMENTS.
VI. PROTOCOL ARRANGEMENTS AND OFFICIAL ENTERTAINMENT.
VII. ANY OTHER BUSINESS. END QUOTE.

QUOTE. PROPOSED AGENDA FOR THE COUNCIL OF MINISTERS:
I. OPENING OF THE MEETING - INTRODUCTORY REMARKS BY THE SECRETARY GENERAL AND STATEMENTS BY THE HEADS OF DELEGATIONS.
II. ADOPTION OF AGENDA.
III. APPOINTMENT OF A DRAFTING COMMITTEE FOR THE FINAL COMMUNIQUE.
IV. REPORT BY THE SECRETARY GENERAL (C/25/D5).
V. REPORT OF THE TWENTY-SIXTH SESSION OF THE ECONOMIC COMMITTEE (C/25/D3).
VI. REPORT OF THE TWENTY-NINTH SESSION OF THE MILITARY COMMITTEE (C/25/D).
VII. REPORT OF THE TWENTY-SIXTH SESSION OF THE LIAISON COMMITTEE (C/25/D1).
VIII. REPORT OF THE TWENTY-EIGHTH SESSION OF THE COUNTER-SUBVERSION COMMITTEE (C/25/D2).
IX. GENERAL DISCUSSION:
REVIEW OF INTERNATIONAL SITUATION.
X. APPROVAL OF FINAL COMMUNIQUE.
XI. PLACE AND DATE OF THE TWENTY-SIXTH SESSION OF THE COUNCIL AT MINISTERIAL LEVEL.
XII. ANY OTHER BUSINESS. END QUOTE
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QUOTE. PROPOSED TIME TABLE OF WORK FOR THE TWENTY-FIFTH SESSION OF THE COUNCIL OF MINISTERS:
(NOTE: FOR AGREEMENT AT THE STEERING COMMITTEE MEETING TO BE HELD IN WASHINGTON ON TUESDAY, APRIL 18, 1978).
FIRST DAY (WEDNESDAY) APRIL 19, 1978
( ) HOURS, FIRST MEETING (A) OPENING PUBLIC SESSION.
OPENING SPEECHES WITH PRESS,
RADIO, TV, PHOTOGRAPHERS, ETC.
PRESENT. (AGENDA ITEM I)
( ) HOURS, SECOND MEETING (B) CLOSED PLENARY SESSION.
I) ADOPTION OF AGENDA
(AGENDA ITEM II)
II) APPOINTMENT OF DRAFTING
COMMITTEE FOR THE FINAL COMMUNIQUE.
(AGENDA ITEM III)
III) REPORT BY THE SECRETARY
GENERAL (C/25/D5). (AGENDA ITEM IV)
( ) HOURS, THIRD MEETING (C) RESTRICTED SESSION
REVIEW OF INTERNATIONAL
SITUATION. (AGENDA ITEM IX)

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FBIE-00 NEAE-00 OC-06 CCO-00 /096 W
----------042488 301700Z /72
O R 301510Z MAR 78
FM AMEMBASSY ANKARA
TO SECSTATE WASHDC IMMEDIATE 1265
INFO AMEMBASSY ISLAMABAD
AMEMBASSY LONDON
AMEMBASSY TEHRAN

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SECOND DAY (THURSDAY) APRIL 20, 1978
( ) HOURS, FOURTH MEETING (D) CLOSED PLENARY SESSION.
I) REPORT OF THE 26TH SESSION OF
THE LIAISON COMMITTEE. (C/25/D1)
(AGENDA ITEM VII)
II) REPORT OF THE 28TH SESSION OF
THE COUNTER-SUBVERSION COMMITTEE.
(C/25/D2) (AGENDA ITEM VIII)
III) REPORT OF THE 26TH SESSION OF
THE ECONOMIC COMMITTEE. (C/25/D3)
(AGENDA ITEM V)
IV) REPORT OF THE 29TH SESSION OF
THE MILITARY COMMITTEE. (C/78/D)
(AGENDA ITEM VI)
( ) HOURS, FIFTH MTG. (E) CLOSED PLENARY SESSION
K) PLACE AND DATE OF THE 26TH SESSION
OF THE COUNCIL AT MINISTERIAL LEVEL.
(AGENDA ITEM XI)
II) APPROVAL OF FINAL COMMUNIQUE.
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(AGENDA ITEM X)
III) ANY OTHER BUSINESS.
(AGENDA ITEM XII)
CLOSING PUBLIC ARRANGEMENTS:
ISSUE OF THE FINAL COMMUNIQUE
PRESS CONFERENCE BY THE SECRETARY OF STATE AND THE SECRETARY GENERAL AT ( ) HOURS. END QUOTE.
B. DRAFT RESOLUTIONS: NONE PRESENTLY PROPOSED.
C. SECRETARY GENERAL'S REPORT: THE REPORT HAS BEEN RECEIVED AT THE EMBASSY AND IS BEING FORWARDED TO WASHINGTON IN THE NEXT CLASSIFIED POUCH (APRIL 5). THE REGISTRY NUMBER IS 3959600, SECRET DOCUMENT NUMBER C/25/D, COPIES 0010 AND 0011. THE RELEVANT PORTIONS OF THAT REPORT ARE QUOTED IN PARAGRAPH 1 E OF THIS TELEGRAM.
D. THE ECONOMIC COMMITTEE REPORT, C/25/D3, DATED MARCH 9, 1978, IS UNCLASSIFIED AND WAS ROUTINELY FORWARDED TO WASHINGTON. NO REGISTRY NUMBER, THEREFORE EXISTS. THE SUBSTANCE OF THAT REPORT, HOWEVER, IS CONTAINED IN THE U.S. DELEGATES REPORT (TEHRAN 2480). THE COUNTER-SUBVERSION LIAISON REPORT WAS FORWARDED ON MARCH 10 TO NEA/NR, ROOM 4224, N.S. UNDER SECRET DOCUMENT NUMBER 0047, REGISTRY NUMBER 3959564.
E. WITH RESPECT TO ISSUES RAISED BY THE SECRETARY GENERAL'S REPORT (SGR), THE FOLLOWING ARE SPECIFICALLY CITED:
1. POLITICAL GUIDANCE PAPER (PARAGRAPH 7 OF SGR IS QUOTED BELOW:
BEGIN QUOTE. AT ITS 24TH MEETING IN TEHRAN IN MAY LAST YEAR THE COUNCIL OF MINISTERS APPROVED A RESOLUTION (ANNEX A TO C/24/R4) CALLING FOR THE EARLIEST FINALIZATION OF THE POLITICAL GUIDANCE PAPER FOR MILITARY PLANNING, THE FOUNDATIONS FOR WHICH HAD BEEN LAID IN THE SITUATION PAPER (DOCUMENT C/21/D6) APPROVED AT THE 21ST MEETING OF THE COUNCIL IN WASHINGTON IN MAY 1974. SOME FURTHER PROGRESS HAS BEEN MADE SINCE LAST MAY, BUT I REGRET THAT I AM STILL NOT IN A CONFIDENTIAL

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POSITION TO REPORT THAT AGREEMENT HAS BEEN REACHED ON A FINAL VERSION. THIS HAD BEEN DUE TO THE FACT THAT SOME NATIONAL REPRESENTATIVES ON THE AD HOC POLITICAL WORKING GROUP AWAIT INSTRUCTIONS ON CERTAIN PARAGRAPHS WHERE DIFFERENCES OF SUBSTANCE STAND IN THE WAY OF AGREEMENT. I WOULD URGE ALL MEMBER GOVERNMENTS TO RENEW THEIR EXAMINATION OF THESE PROBLEMS, FOR UNLESS THE MILITARY PLANNERS ARE PROVIDED WITH CLEAR, UNAMBIGUOUS AND DETAILED GUIDANCE IT IS IMPOSSIBLE FOR EFFECTIVE PLANS, FOR THE DEFENSE OF THE NATIONAL SOVEREIGNTY AND TERRITORIAL INTEGRITY OF MEMBER COUNTRIES, TO BE EVOLVED. END QUOTE
COMMENT: THIS PAPER HAS BEEN BOGGED DOWN FOR SEVERAL YEARS. WE EXPECT THE NEW SECRETARY GENERAL WILL TRY TO REVIVE THIS MATTER IN THE HOPE OF BREAKING THROUGH THE IMPASSE RESULTING FROM THE CONFLICTING VIEWS OF THE REGIONAL AND NON-REGIONAL

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COUNTRIES. AS THERE IS NO REAL HOPE OF RESOLVING DIFFERENCES AT THE MINISTERIAL LEVEL, BECAUSE THE DIFFERENCES REFLECT FUNDAMENTAL POSITIONS OF THE COUNTRIES INVOLVED, THE MATTER SHOULD BE HANDLED AS IT WAS LAST YEAR, I.E., WE REMAIN READY TO DISCUSS POLITICAL GUIDANCE.

2. BAYULKEN'S TALKING PAPER OF 1977. PARA 8 OF THE SGR IS QUOTED BELOW:

BEGIN QUOTE. IN THIS CONNECTION, I WOULD ALSO DRAW ATTENTION TO THE TALKING PAPER CIRCULATED BY MY PREDECESSOR JUST BEFORE THE MINISTERIAL COUNCIL MEETING IN TEHRAN LAST YEAR, IN WHICH HE SUGGESTED THAT AN UNDERSTANDING BE REACHED AMONG MEMBERS OF THE ALLIANCE TO THE EFFECT THAT AN ACT OF AGGRESSION AGAINST A MEMBER COUNTRY MIGHT BE CONTAINED BY ACTION AFTER THE PROCEDURES OF THE REGULAR UNITED NATIONS MACHINERY HAD BEEN EXHAUSTED. I HOPE THAT THIS IDEA MIGHT BE FURTHER CONSIDERED AT THE FORTHCOMING COUNCIL MEETING. END QUOTE

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COMMENT: THIS WAS AN EFFORT BY THE FORMER SECRETARY GENERAL TO GET THE SUPPORT OF GOVERNMENTS FOR ONE OF HIS OWN PET IDEAS FOR RESOLVING THE IMPASSE CONTAINED IN THE POLITICAL GUIDANCE PAPER. LAST YEAR MR. BAYULKEN ASKED FOR THE VIEWS OF MINISTERS ON HIS PAPER TO BE GIVEN LATER IN ANKARA. THIS HAS NOT HAPPENED BECAUSE COUNCIL OF DEPUTIES HAS NOT MET SINCE BAYULKEN DEPARTURE IN AUGUST LAST YEAR. WE SUGGEST

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U.S. AGREE TO DISCUSS BAYULKEN PROPOSAL IN APPROPRIATE
FORUM IN ANKARA.

3. REPORT OF THE LIAISON COMMITTEE. PARAGRAPH 53 OF
THE SGR IS QUOTED BELOW:
BEGIN QUOTE. FOLLOWING A LIAISON VISIT TO BRUSSELS BY
THE DEPUTY SECURITY ADVISER IN FEBRUARY 1977, DIFFERENCES
CONCERNING THE INTERPRETATION OF NATO AND CENTO SECURITY
REGULATIONS HAVE BEEN SATISFACTORILY RESOLVED. THE EXCHANGE
OF PAPERS WITH NATO CONTINUED DURING THE YEAR, BUT THIS
PRACTICE WAS QUESTIONED AT THIS YEAR'S MEETING OF THE LIAISON
COMMITTEE, AND THE MATTER WILL BE RAISED AT THE COUNCIL MEETING
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UNDER THE AGENDA ITEM DEALING WITH THE REPORT OF THE LIAISON
COMMITTEE. END QUOTE.
COMMENT: THE ISSUE HERE IS WHETHER THE REPORT MAY BE
PASSED TO NATO. FOUR OF THE FIVE MEMBERS OF THE LIAISON COMMITTEE
BELIEVE THE REPORT SHOULD BE PASSED TO NATO, AS HAS BEEN THE
PRACTICE IN PREVIOUS YEARS; IN TURN, NATO HAS GIVEN CENTO ITS
PAPER ON THE SAME SUBJECT (THREATS ANALYSIS). THIS YEAR THE
GOVERNMENT OF PAKISTAN HAS OPPOSED PASSING THE PAPER TO NATO.
IT IS BELIEVED THAT THE DELEGATE OF PAKISTAN ON THE LIAISON
COMMITTEE HAS BEEN ACTING ON GUIDANCE GOING BACK TO THE TIME
OF THE BHUTTO GOVERNMENT. IT IS POSSIBLE THAT THE MEMBERS OF
THE PAKISTAN DELEGATION MAY DECIDE TO GO ALONG WITH THE OTHER
MEMBERS AFTER INFORMALLY DISCUSSING THE MATTER AMONG THEMSELVES.
F. WE WILL BE CHECKING WITH THE CENTO SECRETARIAT FOR
ANY ADDITIONAL DETAILS ON CONFERENCE MANAGEMENT NOT ALREADY
COMMUNICATED TO WASHINGTON. THE SECRETARIAT HAS INFORMED US
THAT IT EXPECTS THE PROCEDURES TO FOLLOW PATTERNS OF PREVIOUS
COUNCIL MEETINGS. FOR EXAMPLE, TIMES FOR EACH AGENDA ITEM
WERE LEFT BLANK BY THE SECRETARIAT SO THAT THE HOST NATION
COULD CONTROL TIMING.
G. SOME DELEGATE LISTS AND THE SECRETARIAT LIST HAVE
JUST BEEN RECEIVED AND WILL BE FORWARDED SEPTEL. OTHER LISTS
WILL BE TRANSMITTED AS RECEIVED.
H. AT THE LAST MINISTERIAL THE TURKISH FONMIN DISCUSSED
ONLY U.S.-TURKISH BILATERAL RELATIONS. WE BELIEVE THAT
FOREIGN MINISTER OKCUN MAY AGAIN CHOOSE THIS FORUM TO REVIEW
U.S.-TURKISH RELATIONS. THE SUBSTANCE OF ANY SUCH REVIEW WILL
DEPEND ON THE RESULT OF ONGOING DISCUSSIONS RE THE FUTURE OF
THE U.S.-TURKISH DEFENSE COOPERATION AGREEMENT (DCA). IN
ADDITION, WE BELIEVE THAT THE LISTING OF TOPICS THAT THE UK
ASSUMES WILL BE RAISED (LONDON 4919, PARA 3) IS COMPLETE.
WE SUGGEST THAT THESE TOPICS MIGHT BE USEFULLY DIVIDED SO THAT
SECRETARY VANCE AND MINISTER OWEN EACH PRESENT PORTIONS OF
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THIS TOUR D'HORIZON.

2. WE WILL BE FORWARDING TELEGRAPHICALLY ALL RELEVENT CENTO COMMUNICATIONS ON THE SUBJECT OF THE MINISTERIAL.
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Message Attributes

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SAS ID: 3126321
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Status: NATIVE
Subject: CENTO MINISTERIAL
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To: STATE
Type: TE
vdkvgwkey: odbc://SAS/SAS.dbo.SAS_Docs/e89324b9-c288-dd11-92da-001cc4696bcc
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